Introduction of the Health Protection Scheme in Hong Kong

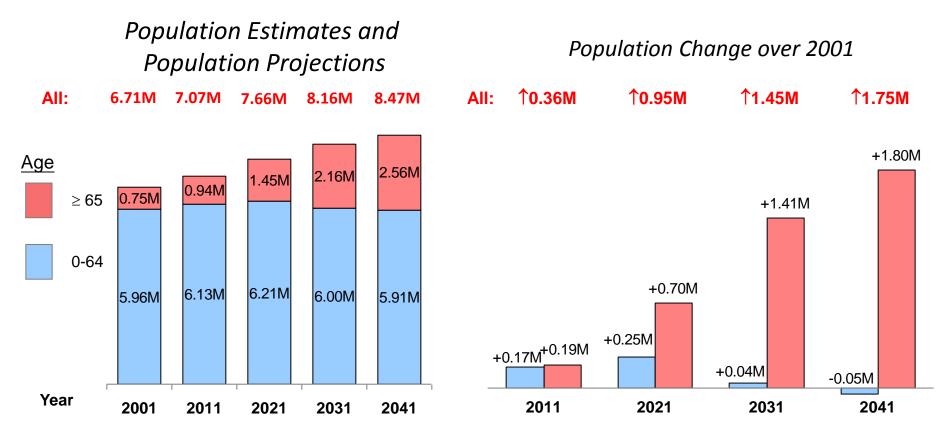
Richard Yuen

Permanent Secretary (Health)
Food and Health Bureau
Hong Kong Special Administrative Region Government
7 May 2014

What is the Challenge?

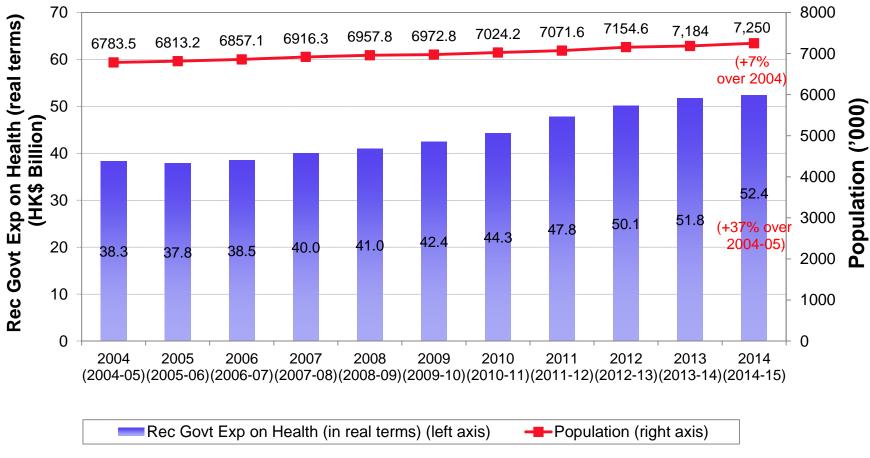
An Ageing Population

Resident Population Growth & Ageing



Source: Census & Statistics Department, mid-year population estimates and 2011-based population projections for 2012 to 2041

Population vs Recurrent Government Expenditure on Health (in **real** terms)

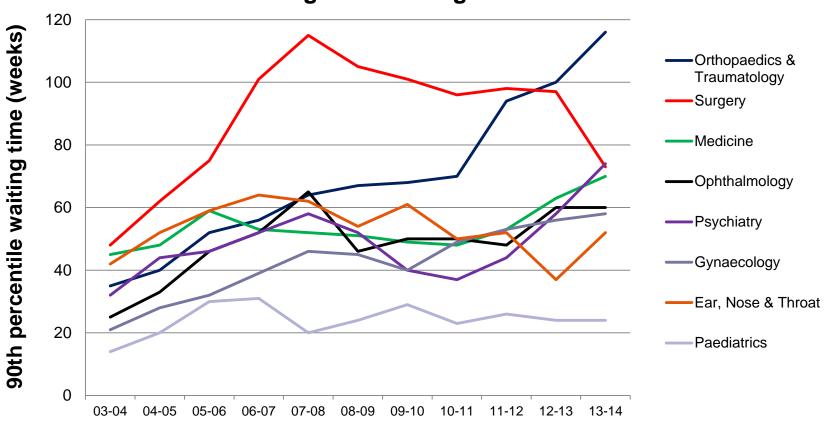


Notes: Expenditure figures in real terms based on 2014 price level using Government Consumption Expenditure Deflator. Population estimates are mid-year figures. Recurrent Government expenditure on health refers to financial year. Sources: Hong Kong Population Projections 2012-2041, Census and Statistics Department; Government Budget, and 2013 Economic Background and 2014 Prospects

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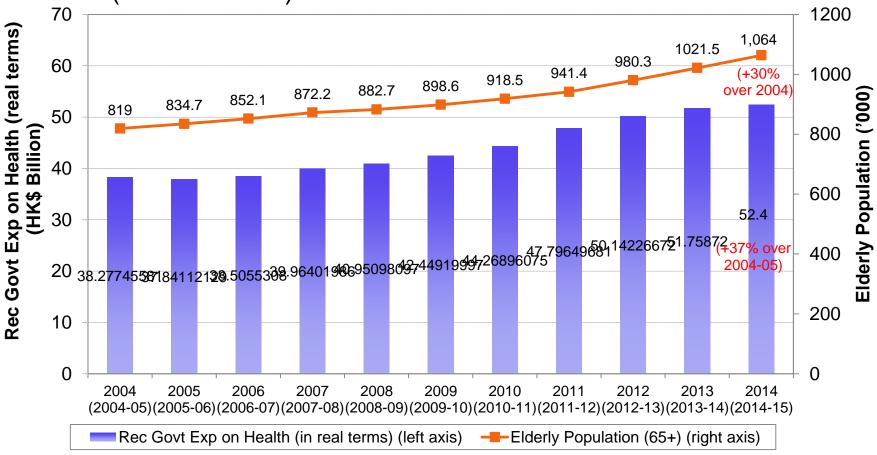
Quality changefor better or worse

Increasing SOP Waiting Time in HA



The True Story –

Elderly Population vs Recurrent Government Expenditure on Health (in **real** terms)



Notes: Expenditure figures in real terms based on 2014 price level using Government Consumption Expenditure Deflator. Population estimates are mid-year figures. Recurrent Government expenditure on health refers to financial year. Sources: Hong Kong Population Projections 2012-2041, Census and Statistics Department; Government Budget, and 2013 Economic Background and 2014 Prospects

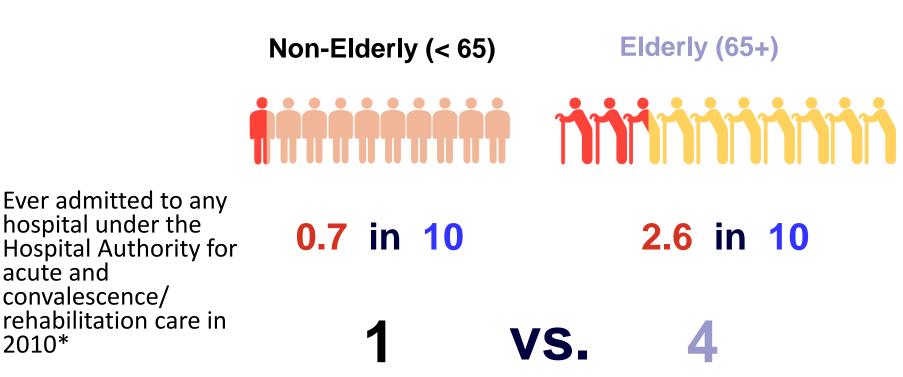


acute and

2010*

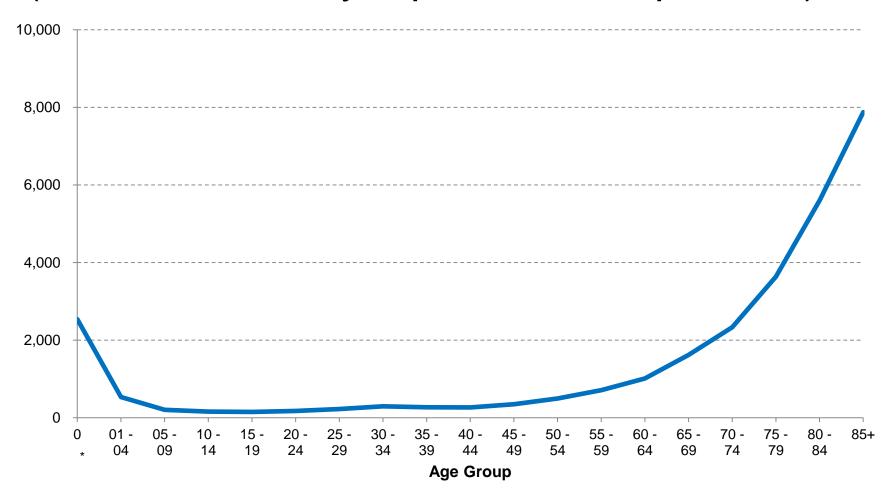
convalescence/

Higher Risk of Hospitalisation for Elderly



^{*}Well babies born in Hospital Authority are not included in the analysis.

Inpatient Service Utilisation Rate (Total Patient Days# per 1,000 Population)



Notes:

[#] Patient days for General Specialty only (i.e. Care Category: Acute General or Convalescence/Rehabilitation).

^{*} Figures at age 0 refer to patient days (exclude Nursery only) per 1000 registered births.



How big is the challenge?

HA's forecast of demand for hospital beds#

Available beds as at	Bed Requirement Equivalent*	
31 Mar 2014	2021	2031

Expert Scenario

With clinical inputs, factor in a mild change in service delivery and efficiency gain 21,326 23,600 30,200

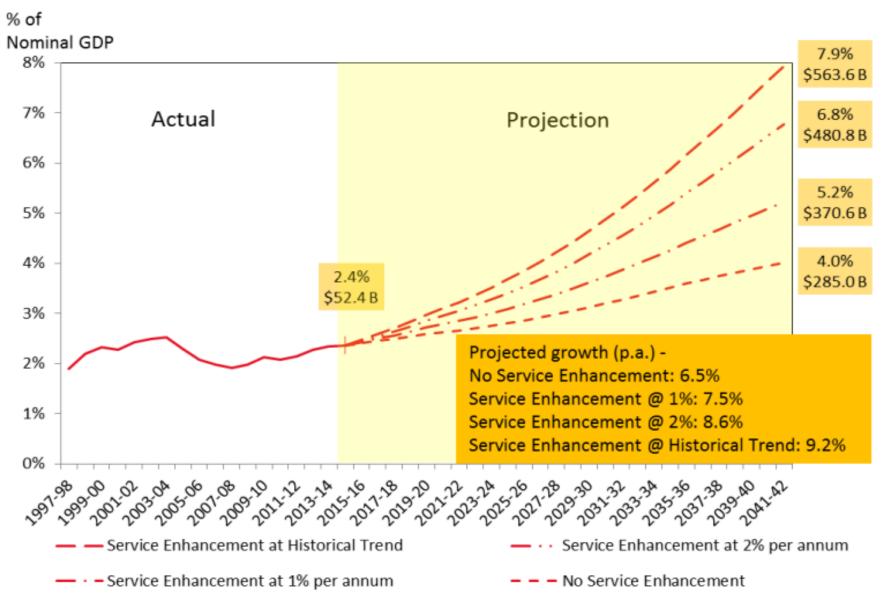
Anticipated Shortfall

2,300 8,800

[#] Refer to beds under Acute, Convalescence/Rehabilitation and Local Infirmary Care but exclude accident & emergency observation beds, nursery cots, beds for Central Infirmary Waiting List placement, beds under mental health and psychiatry specialties.

^{*} Derived by Inpatient bed days occupied, day patient discharges & deaths and assumed throughput per bed per year.

Recurrent Health Expenditure





Three Dimensions

- Cost healthcare financing
- Manpower supply of healthcare professionals
- Facilities integrative planning for cluster-based hospital services



Cost

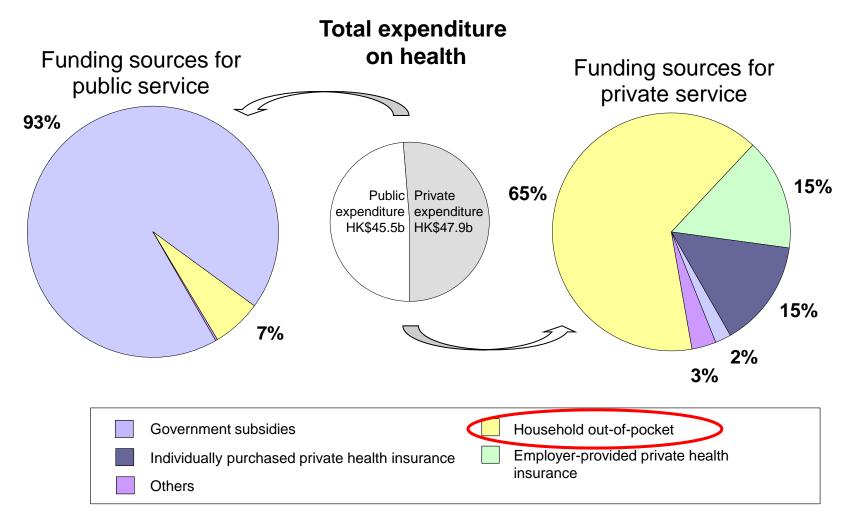
- Healthcare Financing Reform
 - □ 1993 "Towards Better Health" (Rainbow Document)
 - □ 1999 "Improving Hong Kong's Health Care System: Why and For Whom" (Harvard Report)
 - □ 2000 "Lifelong Investment in Health"

Why failed?





Public and Private Health Expenditure





New initiative – Health Protection Scheme

3 Basic Principles:

- Empowerment
- Choice
- Voluntary



Health Protection Scheme (HPS)

Objectives:

- An instrument to enhance the long-term sustainability of our dual-track healthcare system
- Encourage those who are willing and may afford to use private healthcare services through enhancing transparency, trust and regulation of private health insurance products
- Relieve pressure on public healthcare so that public resources can focus on target services – safety net for the needy, emergency services, complicated cases and more job satisfaction for doctors in public service





Population with Private Health Insurance (2011)

	Private Health Insurance*	Indemnity Hospital Coverage
Individually-purchased	1.84M	1.53M
Employer-provided medical benefits#	1.55M	0.70M
Total	2.79M (about 40%)	2.00M (about 30%)

Source: 2011 Thematic Household Survey, Census and Statistics Department

^{*} Including indemnity hospital coverage, outpatient coverage and hospital cash plans.

[#] Except civil service / Hospital Authority staff medical benefits

Hospital Admissions by Persons with and without Private Health Insurance

With Private Health Insurance	No. of admissions	% share
Public hospital	115 800	54%
Private hospital	97 900	46%
Total	213 700	

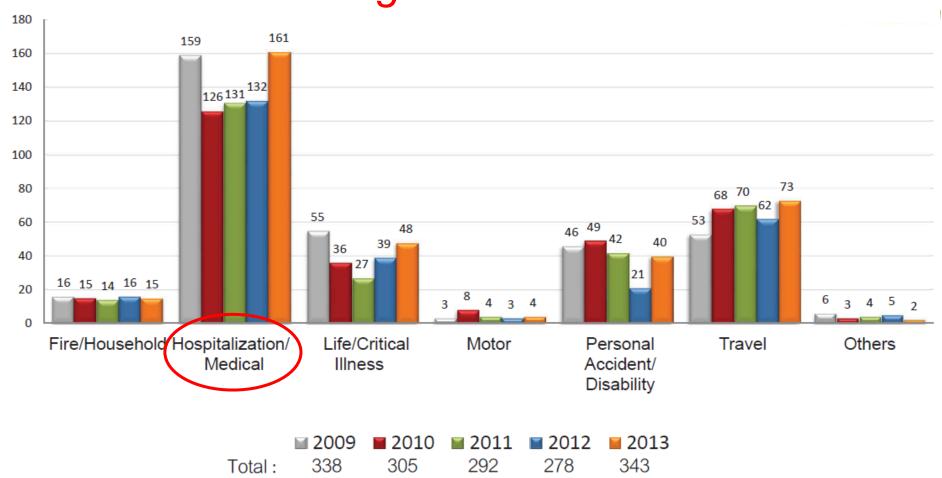
Without Private Health Insurance	No. of admissions	% share
Public hospitals	385 500	90%
Private hospitals	41 800	10%
Total	427 300	

Source: 2011 Thematic Household Survey, Census and Statistics Department

Findings are based on the last and up to the last three hospital admissions of all household members during the 12 months before enumeration.

Claims Complaints

Main categories of cases closed



Minimum Requirements

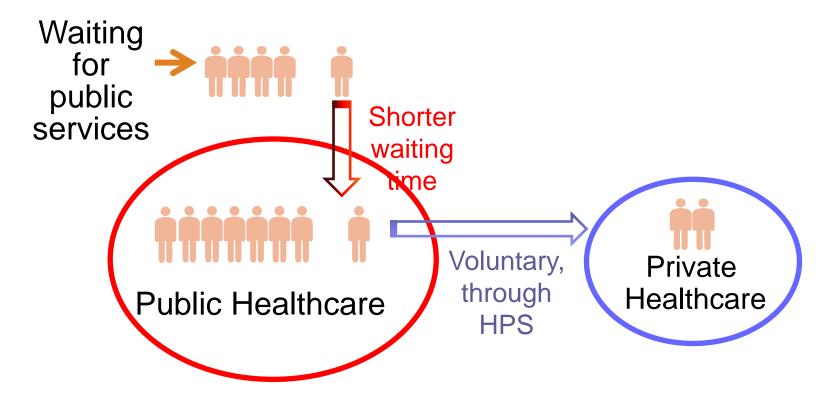
Products Generally Offered in Current market	HPS Minimum Requirements
No guarantee on policy renewal	 ✓ Guaranteed renewal without re- underwriting
Unnecessary overnight hospital stay	✓ Cover ambulatory procedures and advanced diagnostic imaging tests
May not cover non-surgical cancer treatments	 ✓ Cover non-surgical cancer treatments subject to benefit limit (e.g. chemotherapy, radiotherapy)
Exclusion of pre-existing conditions	✓ Coverage of pre-existing conditions subject to waiting period
Rejection of application by high-risk individuals	✓ Guaranteed acceptance, premium loading capped at 200%
Uncertainty of coverage and policy terms	✓ Standardized terms and conditions

International Experience

	Australia	Ireland	Netherlands	Switzerland	US
Guaranteed acceptance	✓	✓	✓	✓	✓
Guaranteed renewal	√	✓	✓	✓	✓
Minimum benefit coverage and limits	√	✓	✓	✓	√ (except for group & some grandfathered plans)
Cover pre-existing conditions	√ (with waiting period)	√ (with waiting period)	✓	✓	✓
Standardised terms	✓	*	✓	✓	√ 19

M

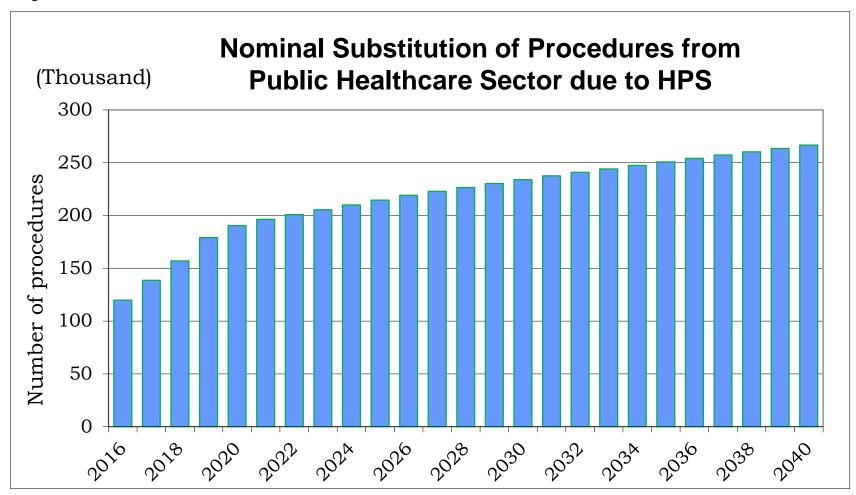
Choice for Using Private Services



Benefits for the public system:

Doctors released from routine cases, more time to see patients and training to handle complicated cases

Impact of HPS on the Public Healthcare System



Remark: Major types of procedures include advanced diagnostic imaging services, endoscopy, chemotherapy and radiotherapy.

HPS alone is not enough - Manpower

- Strategic Review on Healthcare Manpower
 Planning and Professional Development
- Review direction
 - A more sustainable mechanism for ensuring adequate supply of healthcare professionals –
 - Local sufficiency?
 - Making more and better use of overseas supply?
 - □ Training and development framework
 - Pre-registration training and post-registration CME/CPD
 - □ Regulatory regimes
 - Greater accountability and transparency of regulatory bodies (e.g. lay participation)

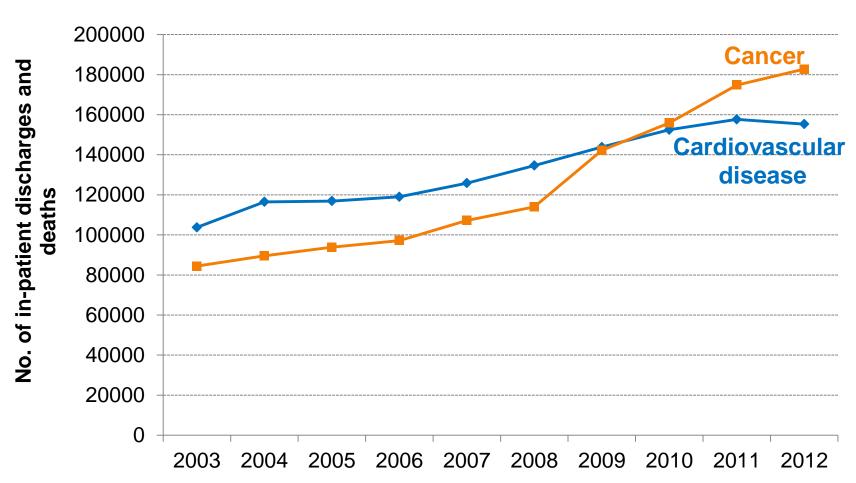
Facilities

Expansion of public hospitals in coming decade

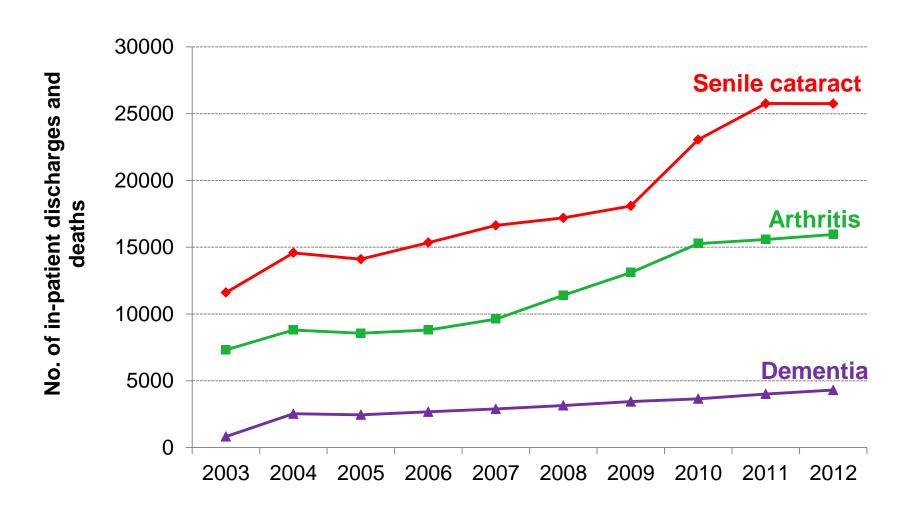
- New Tin Shui Wai Hospital (300 beds)
- New Hong Kong's Children Hospital (468 beds)
- United Christian Hospital (300 beds)
- Kwong Wah Hospital (350 beds)
- Under planning:
 - Hong Kong Buddhist Hospital
 - Queen Mary Hospital, Phase 1
- Expansion of private hospitals
 - New hospital at Wong Chuk Hang (commission in 2017, 500 beds)
 - Expansion of existing hospitals (about 900 beds)
 - Hong Kong Baptist Hospital
 - Tsuen Wan Adventist Hospital
 - St. Paul's Hospital
 - Hong Kong Sanatorium & Hospital
- Development of cluster-based clinical service plan in Hospital Authority



Is it enough? Increasing trend of age-related diseases (1)

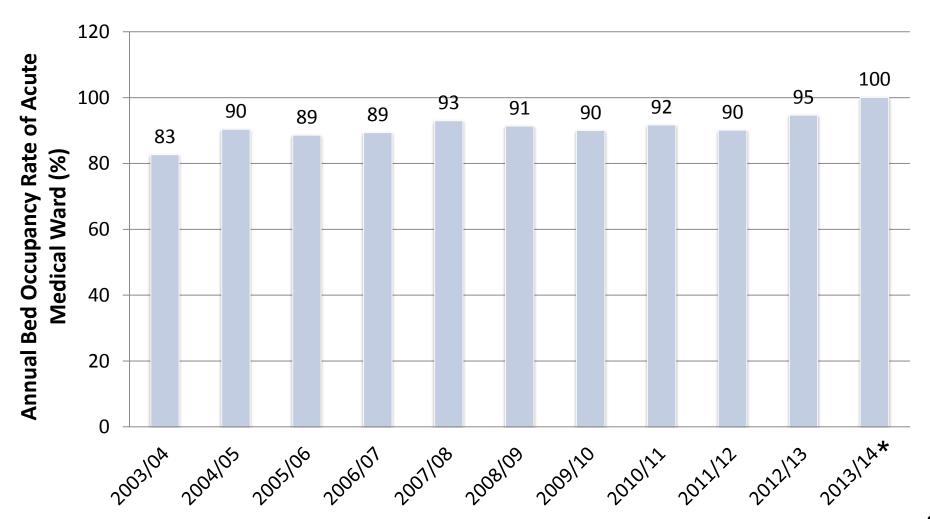


Increasing trend of age-related diseases (2)



Utilization of acute medical wards

(Annual occupancy from 2003-04 to 2013-14)



* Provisional figure



Act before the flood arrives!

- Age-related diseases
- New technology
- New service delivery model



Integrated elderly healthcare services

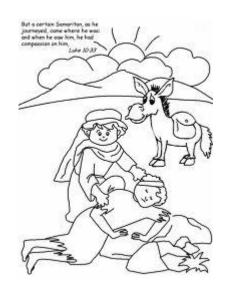
- Elderly homes
- Medical wards
- Geriatric services

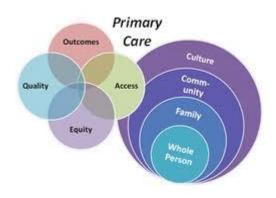




Mobilize community resources – self-help and the good Samaritan

- Bring back the good old tradition of family value and neighbourhood support
- Primary care and education





Thank you